SCOTT HALLABRIN (SBN 076662) LAWRENCE T. WOODLOCK (SBN 137676) KOURTNEY VACCARO (SBN 173558) HEATHER M. ROWAN (SBN 232415) Fair Political Practices Commission 428 J Street, Suite 800 Sacramento, CA 95814 Telephone: (916) 322-5660 FAX: (916) 327-2026 Attorneys for Defendants

## UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF CALIFORNIA

CAROL MIGDEN, et al.,

Plaintiff,

VS.

FAIR POLITICAL PRACTICES
COMMISSION, et al.,

Defendants.

Case No.: CIV. S-08-486-EFB

ANSWER OF DEFENDANTS
CALIFORNIA FAIR POLITICAL
PRACTICES COMMISSION, ET AL

The Fair Political Practices Commission ("the FPPC"), together with Ross Johnson, Timothy A. Hodson, A. Eugene Huguenin, Jr., Robert Leidigh, and Ray Remy, each sued in their official capacities as Chairman and Commissioners of the FPPC, hereby answer the Complaint of Plaintiffs Carole Migden, et al.

- 1. Defendants admit the jurisdictional allegation of Paragraph 1, and further admit that this is an action for declaratory and injunctive relief said to arise under the Constitution of the United States, and that Plaintiffs correctly summarize the allegations of their Complaint. Except as so admitted, Defendants deny the allegations of Paragraph 1.
- 2. Defendants admit the allegation in Paragraph 2 relating to proper venue per 28 U.S.C. section 1391(b), and that the FPPC maintains its offices and conducts its business in Sacramento, California, and from those offices the Enforcement Division of the FPPC advised Plaintiffs that they may not use specifically identified surplus campaign funds held in a DEFENDANTS' ANSWER TO COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF CIV. S-08-486-EFB

bank account of the Friends of Carole Migden committee. Except as so admitted, Defendants deny the allegations of Paragraph 2.

- 3. Defendants lack sufficient knowledge or information to form a belief as to the truth of the allegations of the first sentence as to Carole Migden's residency and status as a registered voter of San Francisco, and therefore deny the allegations of the first sentence of Paragraph 3. Defendants admit that Senator Migden's current term of office ends about December 2008, that she is running for re-election to the California State Senate, and that she is seeking the nomination of the Democratic Party in the statewide primary election scheduled for June 3, 2008. Defendants further admit that Senator Migden served on the State Board of Equalization from 2002-2004 and in the State Assembly from 1996-2002.
- 4. Defendants admit that the 2004 Committee is a state candidate controlled political committee that Senator Migden opened in 2000 to support her successful bid for State Senate in 2004, and that this committee received contributions and made expenditures, and that the committee is still open. Defendants lack sufficient knowledge or information to form a belief as to the truth of the remaining allegations of Paragraph 4 and therefore deny those allegations.
- 5. Defendants admit the allegations of the first sentence of Paragraph 5. Defendants lack sufficient knowledge or information to form a belief as to the truth of the allegations of the second sentence, that all contributions for Senator Migden's re-election campaign are made to and from the specified committee, and therefore deny the allegations of the second sentence in Paragraph 5.
- 6. Defendants admit the allegations of Paragraph 6 as contained in the sentences therein, but note that the specified citations do not provide an exhaustive listing of the authorities that allow the FPPC to civilly enforce the PRA against candidates and their campaign committees.
  - 7. Defendants admit the allegations of Paragraph 7.
  - 8. Defendants admit the allegations of Paragraph 8.
  - 9. Defendants admit the allegations of Paragraph 9.

DEFENDANTS' ANSWER TO COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF CIV. S-08-486-EFB

- 10. Defendants admit that throughout calendar year 1996, and from January 6, 1998 through December 31, 2000 the PRA did not limit the amount a person could contribute to candidates for state office, and that the voters passed Proposition 34 in November 2000 to, among other things, establish contribution limits for state candidate elections held on or after January 1, 2001. Defendants further admit that the FPPC adopted California Code of Regulations, title 2, section 18530.2(a), which indicated, with some exceptions, that there was no limit on the number of times a candidate for elective state office could transfer campaign funds possessed on January 1, 2001 to his or her campaign committee for an election held after January 1, 2001. Except as so admitted, Defendants deny the allegations of Paragraph 10.
- 11. Defendants admit that California Government Code section 89519 governs "surplus campaign funds" funds that became surplus both before and after the passage of Proposition 34 and that Plaintiffs accurately quote the statutory language presented in the Complaint. Except as so admitted, Defendants deny the allegations of Paragraph 11.
  - 12. Defendants admit the allegations of Paragraph 12.
- 13. Defendants admit the allegations of the first, second, and third sentences of Paragraph 13, that at the end of December 2000 the Assembly Committee had approximately \$900,000 that was raised prior to the January 2001 effective date of Proposition 34 and its contribution limits. Except as so admitted, Defendants deny the allegations in Paragraph 13.
- 14. Defendants lack sufficient knowledge or information to form a belief as to the truth of the allegations of Paragraph 14, and therefore deny the allegations of Paragraph 14.
- 15. Defendants admit that the voters passed Proposition 34 in November of 2000. Defendants further admit that in March 2001 a time account was established at Wells Fargo Bank in the name of the Re-Elect Assemblywoman Carole Migden committee and when the time account matured about March 2002, all of its funds were deposited into a checking account established at Wells Fargo Bank in the name of the Re-Elect Assemblywoman Carole Migden committee, and in April 2002 funds from the checking account were deposited into a business money market account established at Sterling Bank & Trust in the name of the Re-Elect Assemblywoman Carole Migden committee. Defendants lack sufficient knowledge or

DEFENDANTS' ANSWER TO COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF CIV. S-08-486-EFB

12 13

14

15 16

17 18

19

20

2122

23

2425

2627

28

DEFENDANTS' ANSWER TO COMPLAINT FOR INJUNCTIVE AND DECLARATORY RELIEF CIV. S-08-486-EFB

therefore deny those allegations.

16. Defendants admit that some pre-Proposition 34 funds were transferred into Senator Migden's controlled committee, Friends of Senator Carole Migden, which was

information to form a belief as to the truth of the remaining allegations of Paragraph 15, and

formed for her 2004 election to the State Senate. Defendants lack sufficient knowledge or information to form a belief as to the truth of the remaining allegations of Paragraph 16, and

therefore deny those allegations.

- 17. Defendants admit that the FPPC staff has taken the position that Plaintiffs cannot lawfully use, including transfer, specifically identified surplus campaign funds held by the Friends of Senator Carole Migden committee and that the FPPC staff informed Plaintiffs of this position in a letter dated October 29, 2007. Defendants lack sufficient knowledge or information to form a belief as to the truth of the remaining allegations of Paragraph 17, and therefore deny those allegations
- 18. Defendants deny the allegations of the fourth sentence (excluding citation sentences) of Paragraph 18 regarding the FPPC's position relating to Senator Midgen's use of \$647,000 remaining in her 2004 Committee on her 2008 primary election. Defendants admit the allegations in the remaining sentences of Paragraph 18.
- 19. Defendants lack sufficient knowledge or information to form a belief as to the truth of the allegations of Paragraph 19, and therefore deny the allegations of Paragraph 19.
  - 20. Defendants deny each and every allegation of Paragraph 20.
  - 21. Defendants deny each and every allegation of Paragraph 21.
- 22. Defendants admit that Plaintiff contends that California Government Code section 89519 is unconstitutional, that Defendants claim that the statute is constitutional, and that an actual case and controversy exists which may be resolved by this court. Except as so admitted, Defendants deny the allegations of Paragraph 22.
- 23. Defendants admit that they plan to enforce California Government Code section 89519 against Plaintiffs, and that there is an actual case and controversy before this Court. Except as so admitted, Defendants deny the allegations of Paragraph 23.

Defendants deny each and every allegations of Paragraph 24.

Defendants admit that California Government Code section 83120

permits an interested person to seek judicial review of any action by Defendants, and that California Government Code section 83121 requires that the matter be advanced on the docket

of the court if it involves a pending election.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

- 26. Defendants admit that Plaintiffs incorporate by reference paragraphs 1 through 25 of the Complaint.
  - 27. Defendants deny each and every allegations of Paragraph 27.
- 28. Defendants admit that Plaintiffs incorporate by reference paragraphs 1 through 27 of the Complaint.
  - 29. Defendants deny each and every allegations of Paragraph 29.
- 30. Defendants admit that Plaintiffs incorporate by reference paragraphs 1 through 29 of the Complaint.
- 31. Defendants admit that their actions to enforce California Government Code section 89519 are taken under color of law. Except as so admitted, Defendants deny the allegations of Paragraph 31.

WHEREFORE, Defendants pray for relief as follows:

- 1. That Plaintiffs' claims be dismissed;
- 2. That Defendants recover costs of suit reasonably incurred herein, and;
- 3. For such other and further relief as the court may deem just and proper.

DATED: March 25, 2008 Respectfully submitted,

SCOTT HALLABRIN LAWRENCE T. WOODLOCK KOURTNEY VACCARO HEATHER M. ROWAN

Attorneys for Defendants

\_\_\_\_\_/s/ Lawrence T. Woodlock

DEFENDANTS' ANSWER TO COMPLAIN'T FOR INJUNCTIVE AND DECLARATORY RELIEF CIV. S-08-486-EFB